# ECONOMIC IMPACTS OF HISTORIC PRESERVATION IN MASSACHUSETTS

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## TABLE OF CONTENTS

| EXECUTIVE SUMMARY  | 3                 |
|--|-------------------|
| Study Objective and Organization   | 4                 |
| Economic Impacts of Massachusetts Historic Rehabilitation                          |                   |
| Economic Impacts of Massachusetts Heritage Tourism                                 | 8                 |
| Summary of Benefits  |                   |
| CHAPTER ONE: BACKGROUND TO THE ANALYSIS OF THE ECONOMIC                            |                   |
| IMPACTS OF HISTORIC PRESERVATION   | 14                |
| The Need for Information on the Economic Impacts of Historic Preservation          |                   |
| Prior Literature on the Economic Impacts of Historic Preservation                  |                   |
| Current Study Scope and Methodology  |                   |
| CHAPTER TWO: PROFILE OF AND ECONOMIC IMPACTS FROM                                  |                   |
| MASSACHUSETTS HISTORIC REHABILITATION  | 22                |
| Introduction and Summary   |                   |
| Historic Rehabilitation in Massachusetts   |                   |
| Translating the Annual Massachusetts Historic Rehabilitation Investment into Total |                   |
| Economic Impacts   |                   |
| Total Economic Impacts of Annual Massachusetts Historic Rehabilitation             | 30                |
| CHAPTER THREE: PROFILE OF AND DIRECT ECONOMIC IMPACTS FROM                         |                   |
| MASSACHUSETTS HERITAGE TOURISM   | 43                |
| Introduction   | 44                |
| Summary of Findings  | 44                |
| National Travel and Tourism Overview   |                   |
| Heritage Tourism in the United States  | 48                |
| Massachusetts's Travel and Tourism Market Overview                                 |                   |
| Massachusetts Heritage Tourism   | 50                |
| Total Economic Impacts from Massachusetts' Heritage Tourism                        | 55                |
| CHAPTER FOUR: PUTTING THE ECONOMIC IMPACTS OF HISTORIC                             |                   |
| PRESERVATION IN PERSPECTIVE  | 64                |
| Introduction and Summary of the Economic Impacts of Historic Preservation          |                   |
| Comparing the Benefits   |                   |
| Components of the Benefits of Preservation   |                   |
| Relative Economic Effects of Historic Preservation Versus Other Activities         | 71                |
| Applications of the Findings of This Study   | 82                |
| Tax Incentives for Historic Preservation   |                   |
| Summary  |                   |
| APPENDIX A: BIBLIOGRAPHY   | 85                |
|  | - ·- <del>-</del> |
| APPENDIX B: INPUT-OUTPUT ANALYSIS—TECHNICAL DESCRIPTION                            |                   |
| AND APPLICATION  | 112               |

## **EXECUTIVE SUMMARY**

### STUDY OBJECTIVE AND ORGANIZATION

This study examines the many substantial economic effects of historic preservation in Massachusetts. It is one of the more detailed statewide analyses of the economic impacts of historic preservation.

The study examines the *total* economic effects of historic preservation; these encompass both the *direct* and *multiplier* effects. The *direct impact* component consists of labor and material purchases made specifically for the preservation activity. The *multiplier* effects incorporate what are referred to as *indirect* and *induced* economic consequences. The *indirect impact* component consists of spending on goods and services by industries that produce the items purchased for the historic preservation activity. The *induced impact* component focuses on the expenditures made by the households of workers involved either directly or indirectly with the activity. To illustrate, lumber purchased at a hardware store for historic rehabilitation is a direct impact. The purchases of the mill that produced the lumber is an indirect impact. The household expenditures of the workers at both the mill and the hardware store are induced impacts.

Economists estimate direct and multiplier effects using an input-output (I-O) model. This study specifies the total economic effects of the major components of historic preservation in Massachusetts through a state-of-the-art I-O model developed by the Center for Urban Policy Research (CUPR) for the National Park Service (NPS). The model is termed the Preservation Economic Impact Model (PEIM). This study applies the PEIM to examine two critical components of historic preservation: historic rehabilitation and heritage tourism.

The results of PEIM model include many fields of data. The fields most relevant to this study are the total impacts of the following:

- Jobs: Employment, both part- and full-time, by place of work, estimated using the typical job characteristics of each industry. (Manufacturing jobs, for example, tend to be full-time; in retail trade and real estate, part-time jobs predominate.) All jobs generated at businesses in the region are included, even though the associated labor income of in-commuters may be spent outside of the region. In this study, all results are for activities occurring within the time frame of one year. Thus, the job figures should be read as job-years; i.e., several individuals might fill one job-year on any given project.
- Income: "Earned" or "labor" income—specifically, wages, salaries, and proprietors' income. Income does not include nonwage compensation (i.e., benefits, pensions, or insurance), transfer payments; or dividends; interest, or rents.
- Wealth: Value added—the equivalent at the subnational level of gross domestic product (GDP). At the state level, this is called gross state product (GSP). Value added is widely accepted by economists as the best measure of economic well-being.

It is estimated from state-level data by industry. For a firm, value added is the difference between the value of goods and services produced and the value of goods and nonlabor services purchased. For an industry, therefore, it is composed of labor income (net of taxes); taxes; nonwage labor compensation; profit (other than proprietors' income); capital consumption allowances; and net interest, dividends, and rents received.

• Taxes: Tax revenues generated by the activity. The tax revenues are detailed for the federal, state, and local levels of government. Totals are calculated by industry.

Federal tax revenues include corporate and personal income, social security, and excise taxes, estimated from the calculations of value added and income generated.

State tax revenues include income, excise, sales, and other state taxes, estimated from the calculations of value added and income generated (e.g., purchases by visitors).

Local tax revenues include payments to substate governments, mainly through property taxes on new worker households and businesses. Local tax revenues can also include sales and other taxes.

The exposition includes four chapters and two appendices. The first chapter sets the overall perspective and is followed by two chapters that analyze, in tandem, the direct and the total effects of Massachusetts historic rehabilitation (chapter 2) and Massachusetts heritage tourism (chapter 3). Chapter 4 summarizes the findings, sets them in perspective, and shows how the study's findings and analytic procedures can be used by others and inform policy discussion. The four chapters are followed by appendices that consider relevant methodology and literature.

The major findings of the study are highlighted below and also synopsized in summary exhibit 1. In all instances, impacts are shown for the latest year(s) for which complete information was available at the time of the analysis.

SUMMARY EXHIBIT 1
Summary of the Annual Economic Impacts of Historic Preservation in Massachusetts

|                              |                  | I   | II   |  |
|------------------------------|------------------|---|--|--|
| MASSACHUSETTS DIRECT EFFECTS |                  | Historic Rehabilitation \$2.3 billion historic rehabilitation results in: | Heritage Tourism \$2.5 billion travel-attributed spending, results in: | Total Examined<br>Economic Impacts<br>(Sum I-II) |
| 1                            | Nat              | ional Total (Direct and Multiplier)                                       | Impacts  |  |
| ·                            | Jobs             | 67,233  | 67,121   | 134,354  |
| NATIONAL                     | Income           | \$2,196 million   | \$ 1,631 million   | \$3,827 million                                  |
| TOTAL                        | GDP*             | \$2,919 million   | \$ 2,433 million   | \$5,352 million                                  |
| <b>IMPACTS</b>               | Taxes: Federal   | \$395 million   | \$ 330 million   | \$725 million                                    |
| (DIRECT AND                  | Local/State      | \$310 million   | \$ 371 million   | \$681 million                                    |
| MULTIPLIER)                  | Tax subtotal     | \$705 million   | \$ 701 million   | \$1,406 million                                  |
| Ţ                            | In-State M       | assachusetts Total (Direct and Mu   | ltiplier) Impacts  |  |
| MASSACHUSETTS                |                  |   |  |  |
| <b>PORTION</b>               | Jobs             | 33,361  | 53,217   | 86,578   |
| OF NATIONAL                  | Income           | \$1,333million  | \$1,224 million  | \$2,557 million                                  |
| TOTAL                        | GSP*             | \$1,651 million   | \$1,803 million  | \$3,454 million                                  |
| <b>IMPACTS</b>               | Taxes: Federal   | \$223 million   | \$258 million  | \$481 million                                    |
|                              | Local/State      | \$162 million   | \$301 million  | \$463 million                                    |
|                              | Tax subtotal     | \$385 million   | \$559 million  | \$944 million                                    |
|                              | In-state wealth* | \$1,428 million   | \$1,545 million  | \$2,973 million                                  |

Source: Rutgers University, Center for Urban Policy Research, 2002.

Note: Totals may differ from indicated subtotals because of rounding.

<sup>\*</sup>GDP=Gross Domestic Product; GSP = Gross State Product; In-state wealth = GSP less federal taxes.

#### ECONOMIC IMPACTS OF MASSACHUSETTS HISTORIC REHABILITATION

- In 2000, an estimated total of \$6.9 billion was spent on the rehabilitation of existing residential and nonresidential buildings in Massachusetts.
- Of the \$6.9 billion spent on rehabilitation, an *estimated* \$2.29 billion, or about one-third of the total, was spent on historic properties (older properties that were on, or might qualify for, national, state, and/or local registers of historic sites). An additional *estimated* \$10 million was spent on rehabilitating historic public buildings, resulting in an *estimated* \$2.3 billion in total historic rehabilitation.

# SUMMARY EXHIBIT 2 Estimated Rehabilitation Total and Historic Building Rehabilitation in Massachusetts (2000)

| Component      | Estimated Total<br>Rehabilitation<br>(in \$ millions) | Estimated Historic<br>Rehabilitation<br>(in \$ millions) | Historic<br>Rehabilitation as<br>% of Total<br>Rehabilitation |
|----------------|---|--|---|
| Private        |   |  |   |
| Residential    | \$2,125.8   | \$636.6  | 29.9%   |
| Nonresidential | <u>\$4,792.6</u>                                      | <b>\$1,657.6</b>   | 34.6%   |
| Total private  | \$6,918.4   | \$2,294.2  | 33.2%   |
| Public         |   | <u>\$10.0</u>  |   |
| Total          |   | \$2,304.2  |   |

- The direct effects of historic rehabilitation are translated into multiplier effects, which encompass, as noted, such dimensions as *jobs* (employment by place of work), *income* (total wages, salaries, and proprietor's income), *gross domestic product* or GDP (total wealth accumulated, referred to at the state level as gross state product or GSP), *taxes* (federal, state, and local), and *in-state wealth* (GSP less "leakage" in the form of federal taxes).
- The total national economic impacts from the \$2.3 billion spent on statewide historic rehabilitation included the following: 67,233 new jobs; \$2.2 billion in income; \$2.9 billion in gross domestic product; and \$704 million in taxes. Massachusetts garnered slightly more than half of these economic benefits and, as a result, captured 33,361 jobs; \$1.4 billion in income; \$1.7 billion in gross state product; \$385 million in taxes (including \$162 million in state-local taxes); and \$1.4 billion in in-state wealth. The other effects were distributed outside Massachusetts.

# SUMMARY EXHIBIT 3 Total Economic Impacts of the Annual Massachusetts Historic Building Rehabilitation (\$2.3 Billion)

|                                   | In<br>Massachusetts | Total<br>(U.S.) |
|-----------------------------------|---------------------|-----------------|
| Jobs (person years)               | 33,361              | 67,233          |
| Income (\$millions)               | 1,333               | 2,196           |
| GDP/GSP <sup>a</sup> (\$millions) | 1,651               | 2,919           |
| Total taxes (\$millions)          | 385                 | 705             |
| Federal (\$millions)              | 223                 | 395             |
| State/Local (\$millions)          | 162                 | 310             |
| In-State wealth (\$millions)      | 1,428               |                 |
| (GSP minus federal taxes)         |                     |                 |

<sup>&</sup>lt;sup>a</sup>GDP/GSP = Gross Domestic Product/Gross State Product.

• The economic benefits from the historic rehabilitation are enjoyed throughout the Massachusetts economy. For instance, of the 33,361 in-state jobs, the construction, retail, and services industries captured 14,632, 6,571, and 4,418 jobs, respectively.

### ECONOMIC IMPACTS OF MASSACHUSETTS HERITAGE TOURISM

• During the 1998 through 2000 period, an estimated annual 4.3 million heritage person-trips were made on average in Massachusetts. The 4.3 million heritage person-trips accounted for about 1 in 6 (17.3 percent) of all 1998–2000 annual person-trips (25.1 million) in Massachusetts.

SUMMARY EXHIBIT 4
Annual Average Person-Trip Distribution for Massachusetts (1998 –2000)

| Traveler Trip                 | All<br>Massachusetts<br>Person-Trips<br>(in millions) | Heritage<br>Person-Trips <sup>a</sup><br>(in millions) | Heritage as<br>Percent of All<br>Massachusetts<br>Travel |
|-------------------------------|---|--|--|
| Day trip                      | 9.0   | 0.22   | 2.5%   |
| Overnight                     | 16.1  | 4.1  | 25.6%  |
| All trips (day and overnight) | 25.1  | 4.3  | 17.3%  |

<sup>\*</sup>Defined as a business or leisure traveler indicating "visit historic site" or other related trip purpose.

 Compared with all Massachusetts travelers, heritage travelers, on average, spend considerably more. Furthermore, a much higher share of Massachusetts' heritage travelers come from out of state (90 percent for the heritage group versus 79 percent for all Massachusetts travelers). These traits combined accentuate the economic contribution of the Massachusetts heritage traveler.

## SUMMARY EXHIBIT 5 Annual Average Spending per Person-Trip for Massachusetts (1998-2000)

| Trip Type | All<br>Massachusetts<br>Travelers | Heritage Travelers | Heritage as % of<br>All Massachusetts<br>Travelers |
|-----------|-----------------------------------|--------------------|--|
| Day trip  | \$335                             | \$411              | 123%   |
| Overnight | \$584                             | \$740              | 127%   |

• Direct heritage-attributed expenditures (the share of total traveler outlays that is heritage-associated) by Massachusetts heritage day-trippers and overnight visitors averaged an estimated \$2.5 billion annually over the 1998 through 2000 period.

SUMMARY EXHIBIT 6
Annual Average Heritage Trip Spending for Massachusetts (1998–2000)

| Trip Type           | Heritage Trip Spending |  |  |
|---------------------|------------------------|--|--|
| Day trips           | \$73.5 million         |  |  |
| Overnight Trips     | \$2,439.0 million      |  |  |
| All Trips           | \$2,512.5 million      |  |  |
| (Day and Overnight) |                        |  |  |

• The total annual economic impacts from the \$2.5 billion in annual spending by Massachusetts heritage travelers, encompassing both direct and multiplier effects, included, at the national level, the following: 67,000 jobs; \$1.6 billion in income; \$2.4 billion in gross domestic product; and \$701 million in taxes. Massachusetts received a large share of these gains. On an annual basis from the heritage tourism, Massachusetts realized 53,000 jobs; \$1.2 billion in income; \$1.8 billion in gross state product; \$559 million in taxes (including \$301 million in state-local taxes); and annual in-state wealth creation of about \$1.5 billion.

SUMMARY EXHIBIT 7

Total Economic Impacts of the Annual Massachusetts
Heritage Tourism Spending (\$2.5 Billion Spent)

|                              | In<br>Massachusetts | Total<br>(U.S.) |
|------------------------------|---------------------|-----------------|
| Jobs (person years)          | 53,217              | 67,121          |
| Income (\$millions)          | 1,224               | 1,631           |
| GDP/GSP (\$millions)         | 1,803               | 2,434           |
| Total taxes (\$millions)     | 559                 | 701             |
| Federal (\$millions)         | 258                 | 330             |
| State/Local (\$millions)     | 301                 | 371             |
| In-state wealth (\$millions) | 1,545               |                 |
| (GSP minus federal taxes)    |                     |                 |

<sup>a</sup>GDP/GSP = Gross Domestic Product/Gross State Product.

• The economic benefits of the Massachusetts heritage tourism are enjoyed throughout the Massachusetts economy. For instance, of the \$1.8 billion in gross state product, the retail trade, services, manufacturing, and transportation industries garnered \$623 million, \$561 million, \$170 million, and \$71 million, respectively.

#### **SUMMARY OF BENEFITS**

In sum, historic preservation in Massachusetts is not just important culturally and aesthetically, it also fosters significant economic activity and benefits in its own right.

- Annual direct economic effects, calculated conservatively, include \$2.3 billion in historic rehabilitation spending and \$2.5 billion in heritage tourism spending—for a total of \$4.8 billion annually.
- When multiplier effects are taken into account from the \$4.8 billion annual investment, the total annual impacts to the nation include a gain of about 134,000 jobs; \$3.8 billion in income; \$5.4 billion in GDP; and \$1.4 billion in taxes. The instate Massachusetts benefits include a gain of about 87,000 jobs; \$2.6 billion in income, \$3.5 billion in GSP, \$944 million in taxes (including \$463 million in state/local taxes), and \$1.4 billion in in-state wealth (Summary Exhibit 1).
- A further detailed breakdown of the economic benefits from the \$4.8 billion in direct historic preservation spending is shown in Summary Exhibit 8 (national impacts) and Summary Exhibit 9 (in-state or Massachusetts-specific effects). The exhibits show that although all sectors of the economy benefit, many of the 134,354 new jobs at the national level are found in such industries as retail trade (50,311 jobs), services (25,674 jobs), construction (17,968 jobs), and manufacturing (16,469 jobs). National income and GDP effects are also clustered in the above sectors (Summary Exhibit 8).
- A similar pattern is observed for Massachusetts (Summary Exhibit 9). Of the 86,578 Massachusetts jobs annually supported by historic preservation, 38,865 are in retail trade, 17,299 are in services and 15,238 are in construction. The total in-state income gain of \$2.6 billion resulting from historic preservation concentrates in such industries as construction (\$718 million), retail trade (\$668 million), and services (\$511 million). Yet, because of the interconnectedness of the Massachusetts economy, all sectors benefit. For example, historic preservation supports about 1,100 agricultural-mining jobs in Massachusetts, with associated income of about \$26 million.
- Given the powerful economic pump-priming effect of historic preservation, public programs to foster preservation can realize sizable economic development gains.

### **SUMMARY EXHIBIT 8**

## National Economic and Tax Impacts of Annual Massachusetts Historic Preservation Activity (\$4.8 billion)

**Economic Component** 

|   | Economic Component        |                    |                 |
|---|---------------------------|--------------------|-----------------|
|   | Employment Income Gross D |                    | Gross Domestic  |
|   | (jobs)                    | (\$000)            |                 |
|   | (Jons)                    | (3000)             | Product (\$000) |
|   |                           |                    |                 |
| I. TOTAL EFFECTS (Direct and Indirect/Induced)*                 |                           |                    |                 |
| Private   |                           |                    |                 |
| 1. Agriculture  | 3,343                     | 42,607.6           | 57,597.5        |
| 2. Agri. Serv., Forestry, & Fish                                | 902                       | 16,830.7           | 26,499.4        |
| 3. Mining   | 714                       | 40,079.3           | 78,707.1        |
|   |                           |                    |                 |
| 4. Construction   | 17,968                    | 690,577.6          | 777,651.3       |
| 5. Manufacturing  | 16,469                    | 648,074.6          | 1,098,243.3     |
| 6. Transport. & Public Utilities                                | 4,275                     | 192,696.7          | 333,059.0       |
| 7. Wholesale  | 3,450                     | 178,453.5          | 196,280.8       |
| 8. Retail Trade   | 50,311                    | 834,989.3          | 938,403.6       |
| 9. Finance, Ins., & Real Estate                                 | 10,743                    | 399,353.2          | 752,712.7       |
|   | •                         | •                  | ,               |
| 10. Services  | 25,674                    | 763,840.6          | 1,063,689.3     |
| Private Subtotal  | 133,848                   | 3,807,503.1        | 5,322,844.0     |
| Public  |                           |                    |                 |
| 11. Government  | 506                       | 18,960.8           | 29,748.6        |
| Total Effects (Private and Public)                              | 134,354                   | 3,826,463.9        | 5,352,592.7     |
| Total Directo (1111tito and 1 delle)                            | 15.,55                    | 0,000,000,         | 3,332,372.7     |
| II DIOMBIDIMINAL ON DESECTORALII TIDI IED                       |                           |                    |                 |
| II. DISTRIBUTION OF EFFECTS/MULTIPLIER                          | 40.00                     |                    |                 |
| 1. Direct Effects   | 63,180                    | 1,768,822.5        | 2,342,323.4     |
| 2. Indirect and Induced Effects                                 | 71,174                    | 2,057,641.4        | 3,010,269.3     |
| 3. Total Effects  | 134,354                   | 3,826,463.9        | 5,352,592.7     |
| 4. Multipliers (3/1)  | 2.13                      | 2.16               | 2.29            |
|   |                           |                    |                 |
| III. COMPOSITION OF GROSS STATE PRODUCT                         |                           |                    |                 |
|   |                           |                    | 2 (02 2(7 2     |
| 1. Wages—Net of Taxes   |                           |                    | 3,603,267.3     |
| 2. Taxes  |                           |                    |                 |
| a. Local/State  |                           |                    | 680,770.5       |
| b. Federal  |                           |                    |                 |
| General   |                           |                    | 415,834.8       |
| Insurance Trusts  |                           |                    | 309,214.5       |
| ·   |                           |                    | •               |
| Federal Subtotal  |                           |                    | 725,049.3       |
| c. Total taxes (2a+2b)  |                           |                    | 1,405,819.9     |
| 3. Profits, dividends, rents, and other                         |                           |                    | 343,505.5       |
| 4. Total Gross State Product (1+2+3)                            |                           |                    | 5,352,592.7     |
|   |                           |                    |                 |
| EFFECTS PER MILLION DOLLARS OF INITIAL I                        | EXPENDITURE               |                    | •               |
| Employment (Jobs)   |                           |                    | 28.0            |
| Income  |                           |                    | 797,180         |
|   |                           |                    | 141,827         |
| Local/State Taxes   |                           |                    | ,               |
| Gross State Product   |                           |                    | 1,115,123       |
| Note: Detail may not sum to totals due to rounding.             |                           |                    |                 |
| *Terms:   |                           |                    |                 |
| Direct Effect (State)—the proportion of direct spending on good | s and services produced   |                    |                 |
| Indirect Effects—the value of goods and services needed to supp |                           |                    |                 |
| Induced Effects—the value of goods and services needed by hou   | seholds that provide the  | direct and indirec | et labor.       |
| ·   | •                         |                    |                 |